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## **EVALUATION REPORT**

for

SEYCHELLES BIODIVERSITY CONSERVATION AND NATIONAL PARKS PROGRAMME
EMPS Project 7 ACP SEY 002

**DAVID SHEPPARD** 

**ALI KAKA** 

DECEMBER, 1995.

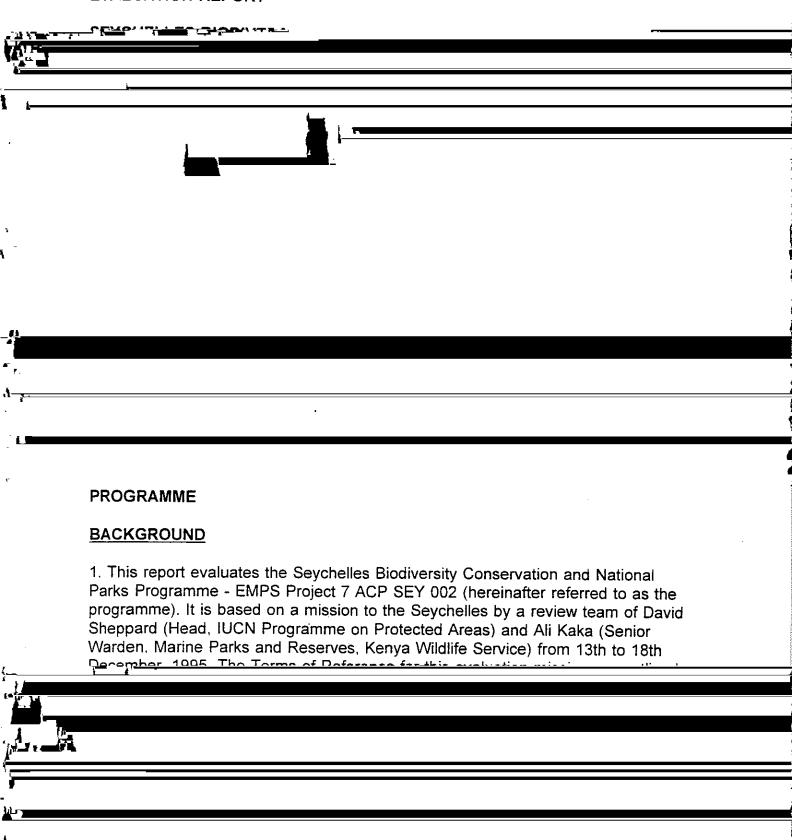
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#### **EVALUATION REPORT**

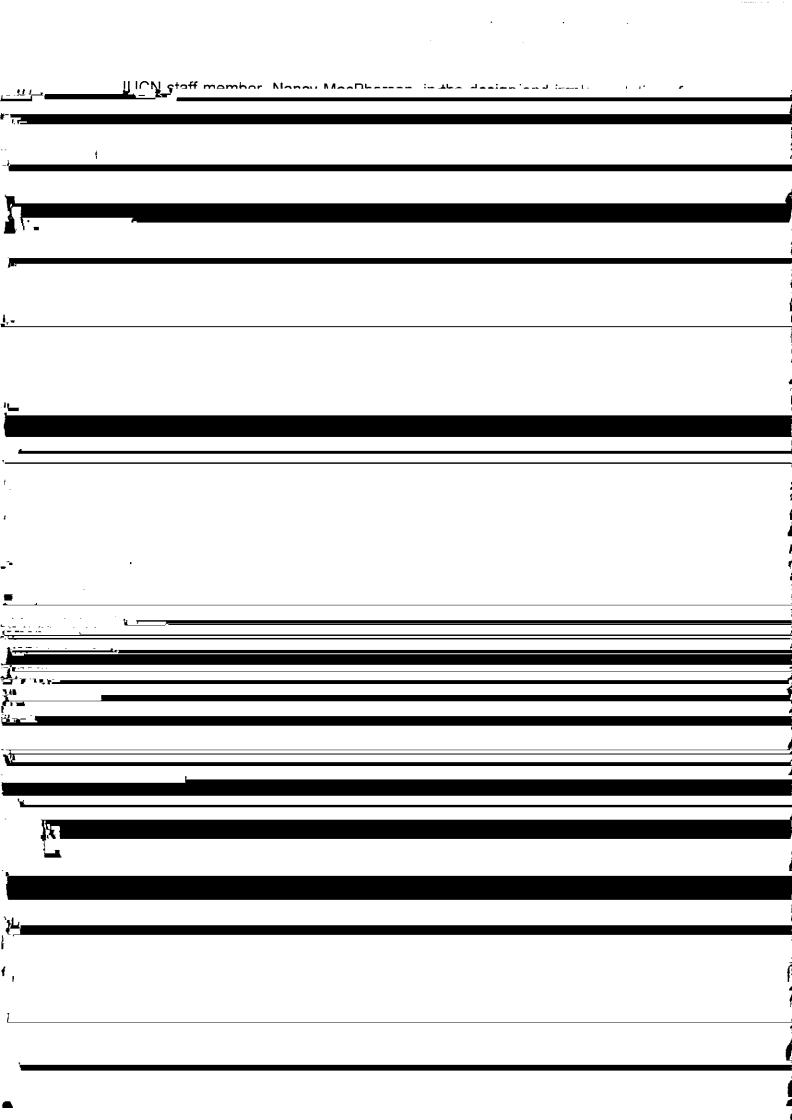


- La Digue Veuve Reserve
- Curieuse Marine National Park (review of management plan and complementary proposals if appropriate)
- 4. Introduce methods used for implementation of Seychelles Conservation Strategies and park management plans to CNP staff, and to assess their additional training needs.
- 5. Establish an underwater scuba trail in the Ste. Anne Marine Park to enhance visitor appreciation.

#### **REVIEW AND ASSESSMENT**

#### **Guiding philosophy**

4. The objectives of the programme were substantially modified prior to their final acceptance and implementation. The guiding philosophy for this modification and for the programme itself was the need to strengthen the institutional capacity of the Conservation and National Parks Division, specifically to ensure that staff were better able to plan and manage marine protected areas. As noted below the beside.		
for the programme itself was the need to strengthen the institutional capacity of the Conservation and National Parks Division, specifically to ensure that staff were		4. The objectives of the programme were substantially modified prior to their final acceptance and implementation. The guiding philosophy for this modification and
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		better the following marine protected areas. As noted below the basis
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Management plan was not seen. The review team noted the number of public workshops that had been held as an integral element of the preparation of a number of the management plans (including the Ste Anne and the Port Launay and Baie Ternay Marine National Parks) and commends this effort to involve ì ١,

as the sample sign plates prepared in the Seychelles were not judged to be adequate. The underwater trail, once installed, needs to be regularly monitored and maintained. Monitoring of the use of this trail should also occur. convinced that the factors for the non achievement of this objective were beyond the control of the Technical Advisor and also notes that the trail should be in place within the first half of 1996. Overall achievement of objectives

of IUCN. This high level of support was an important contributing factor to the overall success of the project.

- <u>CNP commitments</u>: these included the provision of office space and the allocation of a staff member, on a rotational basis, to work alongside the Technical Advisor. The review team found that these obligations were not met for a number of reasons, including a high staff turnover within CNP, due to staff departures, overseas trips and sabbaticals. This problem was

Ste Anne Assistant Parks Officer, who has remained in that position during the

well as ensuring effective involvement of staff in aspects such as the preparation of management plans. - the implementation of training for field staff which will greatly assist them in carrying out their duties. - the generation of increased awareness of the need for a comprehensive conservation strategue as wollow as assessed as a service and a service as a servic conservation strategy should address. - the identification of the need for more professional a

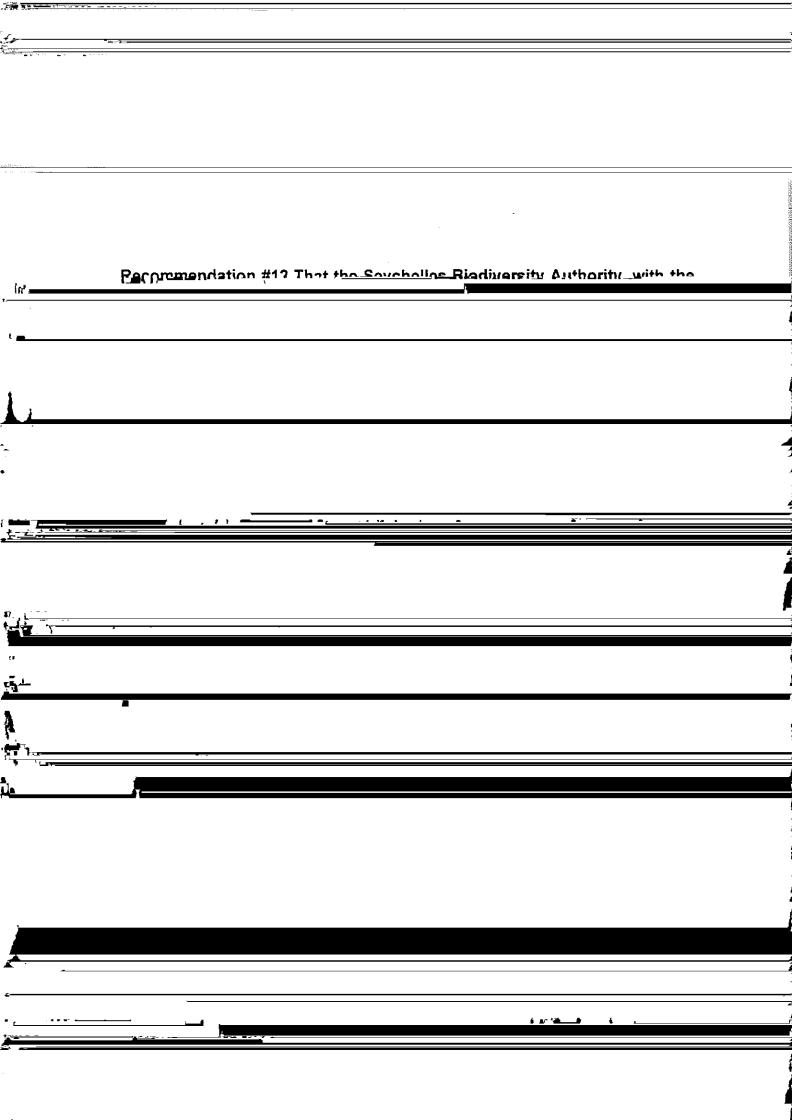
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	ISSUES TO BE CONSIDERED
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involved in protected area management. These include: the Section of Conservation and National Parks, the Seychelles Island Foundation (responsible for managing the 2 World Heritage sites in the Seychelles - Aldabra and Valle de Maie); Birdiffe International: Royal Society for Nature Conservation; and the Forestry Division within the Environment Department. This is potentially contining and the review team recommends that all protected area responsibilities within the Seychelles be bought under the control of the Biodiversity Authority. The review team further notes that this will not happen overnight and that there is a need for a staged programme for the implementation of this objective. This staged programme should include an initial phase which encourages greater cooperation and		Clarification of roles of different protected area agencies.
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	RECOMMENDATIONS FOR FOLLOW UP
	REGULARIER DATIONO FOR FOLLOW OF
	19. Follow up and links to the Biodiversity Authority: The review team, noting the
	high level of achievement of the first phase, are convinced that strong and effective
	follow, un is accential. This should cupper the actablishment of the Riodiversity
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general the review team supports the recommendations of this report and would particularly emphasise the following:

	Recommendation #7 That the content of the follow up proposal broadly
	follow the nutling indicated in the CNB and ILICALEADO
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	Recommendation #8 That emphasis be placed in the follow up on
	consolidating the gains and achievements of the first phase rather than
	twing to implement the many new peticities. The fill
	trying to implement too many new activities. The follow up phase should
-	cover the implementation of existing management plans so well as 45-
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	preparation of new management plans. The further development of the
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# **ANNEX A**

**TERMS OF REFERENCE: EVALUATION MISSION** 

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#### Annex I

# EVALUATION MISSION of SEYCHELLES BIODIVERSITY CONSERVATION AND NATIONAL PARKS PROGRAMME EMPS Project 7 ACP SEY 002

TERMS OF REFERENCE

13th - 18th December, 1995

#### Background:

The Ministry of Foreign Affairs, Planning and Environment (MFAPE) and the

technical cooperation in support of the implementation of the Environmental Management Plan for the Seychelles (EMPS). As a first step in this process, IUCN was requested to provide technical inputs for the implementation of the Seychelles Biodiversity Conservation and National Parks Programme. This Programme, which is designed to fulfil EMPS Projects: G5, G9 and G10, is funded by the European Union (EU) through a grant from the European Development

Fund.

The goal of the Biodiversity Conservation and National Parks Programme is to contribute to the conservation of Seychelles biodiversity through comprehensive

Contract EARO/75093/206 Ali Kaka

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Establish an underwater scuba trail in the Ste Anne Marine Park to enhance visitor appreciation.

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Following discussions between MFAPE and IUCN EARO, it was agreed that IUCN's technical assistance to the Conservation and National Parks Section (CNP) of the ministry would have a greater impact if it concentrated on building the institutional capacity of CNP staff to plan and manage existing protected areas

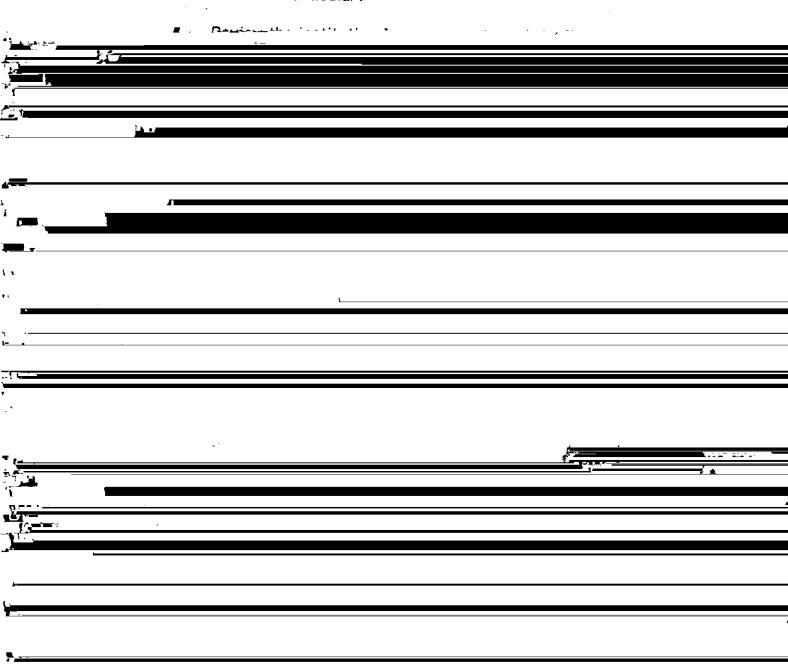
effectively, rather than addressing the full range of proposed activities. This in turn would enable CNP to address the full range of the initially proposed

#### Overall Objectives of the Evaluation Mission:

The principal task of the Evaluation Mission will be to carry out a detailed assessment of the Programme objectives, activities and operations, and based on the review of these to recommend future priorities for the programme.

#### Specific Objectives:

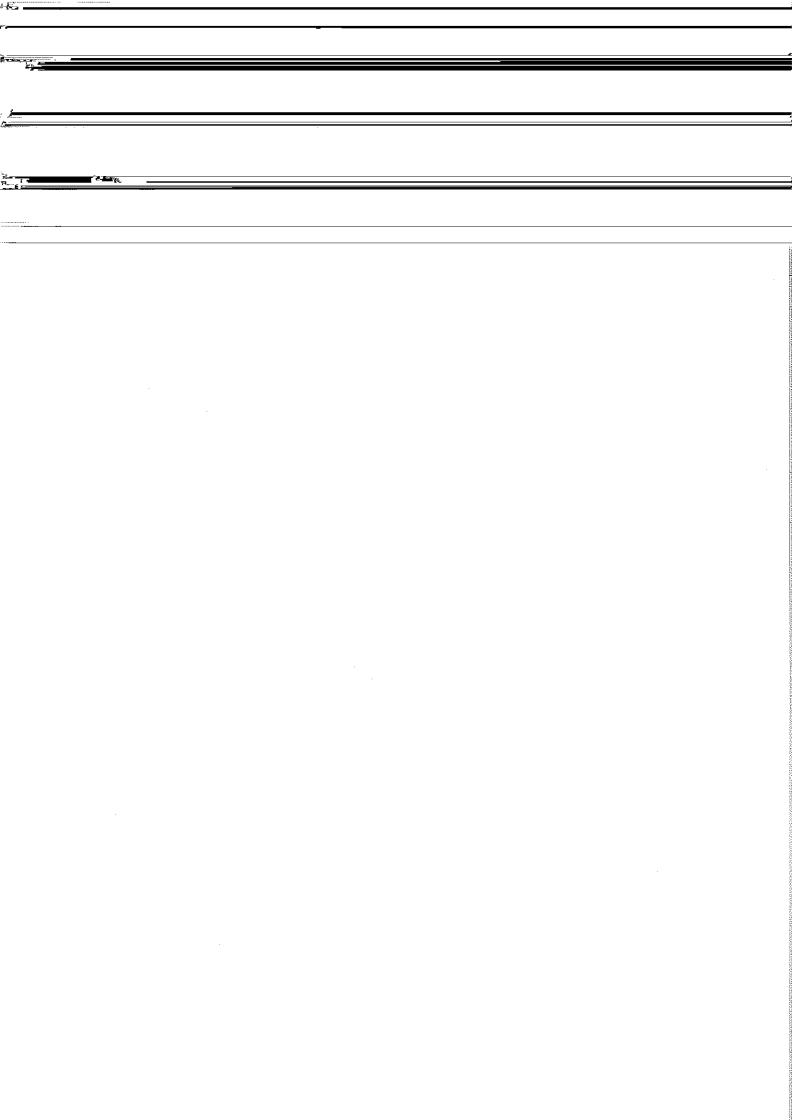
Review the guiding philosophy of the Programme and assess the effectiveness and progress of the Programme structure and organisation in planning, coordinating and executing Programme activities. In Particular:



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	Evaluation Team:
	The evaluation Mission team will consist of the following:
	Marine Parks Planner
	Protected Areas Expert
	<del>The constitution of the content of the Constitution of the Cons</del>
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	consult widely with all interested parties including the community. All senior
	government staff and technical advisor should have the opportunity to present

The Team will produce a Final Report of its findings by the 18 December and

# **ANNEX B**



## ANNEX B - LIST OF PERSONS CONSULTED

	Dr. Nirmal Jivan Shah - Technical Advisor, Biodiversity Conservation and
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BIODIVERSITY CONSERVATION AND NATIONAL PARKS PROGRAMME - PROPOSAL FOR IUCN ASSISTANCE

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## REPUBLIC OF THE SEYCHELLES

# **BIODIVERSITY CONSERVATION**

# AND

# NATIONAL PARKS PROGRAMME

PROPOSAL FOR IUCN TECHNICAL ASSISTANCE

JULY 1994

Prepared by:

IUCN - The World Conservation Union Eastern Africa Regional Office P.O. Box 68200 Nairobi, Kenya

#### PROJECT SUMMARY

1. Project Title:

Seychelles Biodiversity Conservation &

Technical Assistance.

2. Government Executing Agency: Conservation & National Parks Section

Division of Environment
Ministry of Foreign Affairs, Planning and
Environment

P.O. Box 656 Mont Fleuri

Mahé

Republic of Seychelles

3. Technical-Cooperating Agency:

IUCN - The World Conservation Union Eastern Africa Regional Office P.O. Box 68200

Nairobi

Kenya

Telephone: (254) 2 890605-12 Telex : 25190 IUCN E A

Telefax : (254) 2 890615

4. Date of Submission:

July 1994

Ammendemnts incorporated October 1994

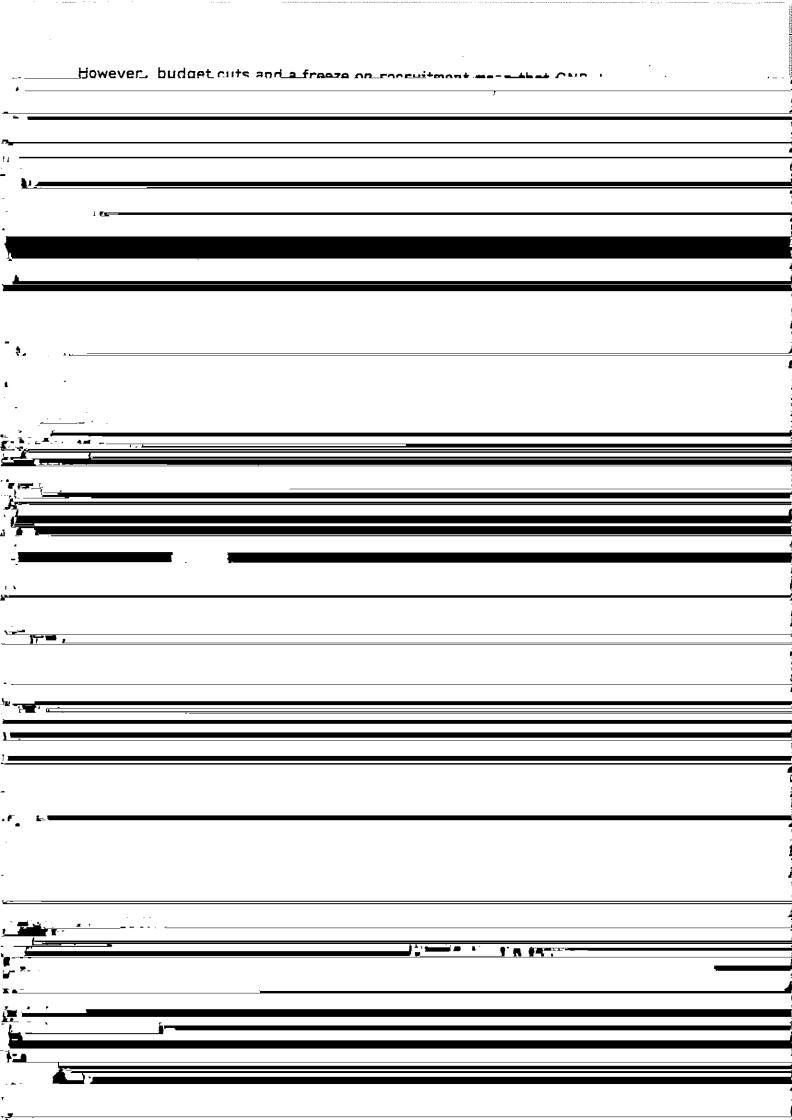
5. Project Period:

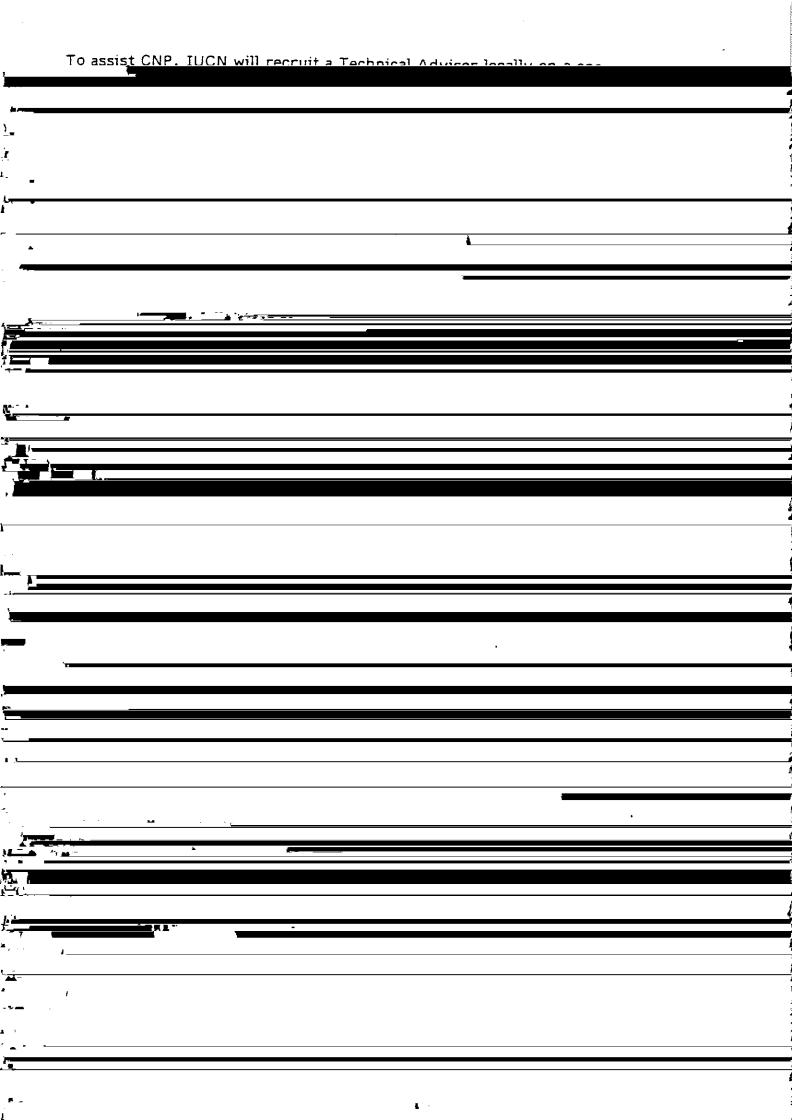
1 year, commencing 1 September 1994

fi Funds Rossonstad

# BIODIVERSITY CONSERVATION AND NATIONAL PARKS PROGRAMME

	1. Introduction
-	The Ministry of Foreign Affairs, Blancing and Factor an
	The Ministry of Foreign Affairs, Planning and Environment (MFAPE) and the JUCN Fastern Africa Regional Office (EARO) have a many to the property of the contract of the property of the contract of the contra
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•	programme of technical cooperation in support of the implementation of the Environmental Management Plan for the Seychelles (EMPS). As a first step in this
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### 4.3 MNP Management Plans

Together with CNP, and the technical backup of IUCN EARO where practical and necessary, the Technical Advisor will undertake the surveys, interviews and meetings required to formulate management plans for the following agreed list of MNPs:

l - Cha<u>-Amon Manda a Maddanad De</u>ll

- Port Launay Marine National Park
- Baie Ternay Marine National Park
- La Digue Veuve Reserve.

In addition, the Technical Advisor will review the management prescriptions for Curieuse MNP and recommend complementary actions, if appropriate.

IUCN will provide technical assistance for the development of an underwater trail. IUCN will recruit a specialist in underwater trails for a fifteen day period.

The specialist will contribute to the development of the provided trails.

Approach. The Mission will be expected to review the success of the project in achieving the expected outputs (described in section 5).

### 5. Outputs

The anticipated outputs of the project are:

# 5.1 National Conservation Strategy

Revised and updated version of the National Conservation Strategy or list of proposed amendments, as appropriate.

## 5.2 Pilot Database

- X Initiation of a pilot park management and biodiversity database system.
- Operating databases for each MNP for which management plans were completed.

# 5.3 <u>Park Manageme</u>nt Plans

Completed management plans for:

- ✓ □ Ste Anne MNP
- Port Launay MNP
- Baie Ternay MNP
- La Digue Yeuve Reserve
- Curieuse MNP (complementary to existing management plan if required).
- . . . . Underwater trail in one of the above MNPs

# 5.4 Capacity Building

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will be implemented by a fulltime Technical Advisor recruited by IUCN with backup from EARO technical and management staff.

IUCN EARO will also be responsible for contracting any necessary short-term consultants.

### 6.2 Seychelles Government

The Ministry of Eoreign Affairs. Planning and Environment through CMP .....

provide a private, fully furnished and equipped, air-conditioned office with telephone and (or access to) telefax and copier facilities, and necessary [ransport Lyhenever available) for the Technical Advisor. The Mariane

supply transport for visiting consultants, and any field assistance as required. In addition, the Ministry will ensure timely provision of the following required.

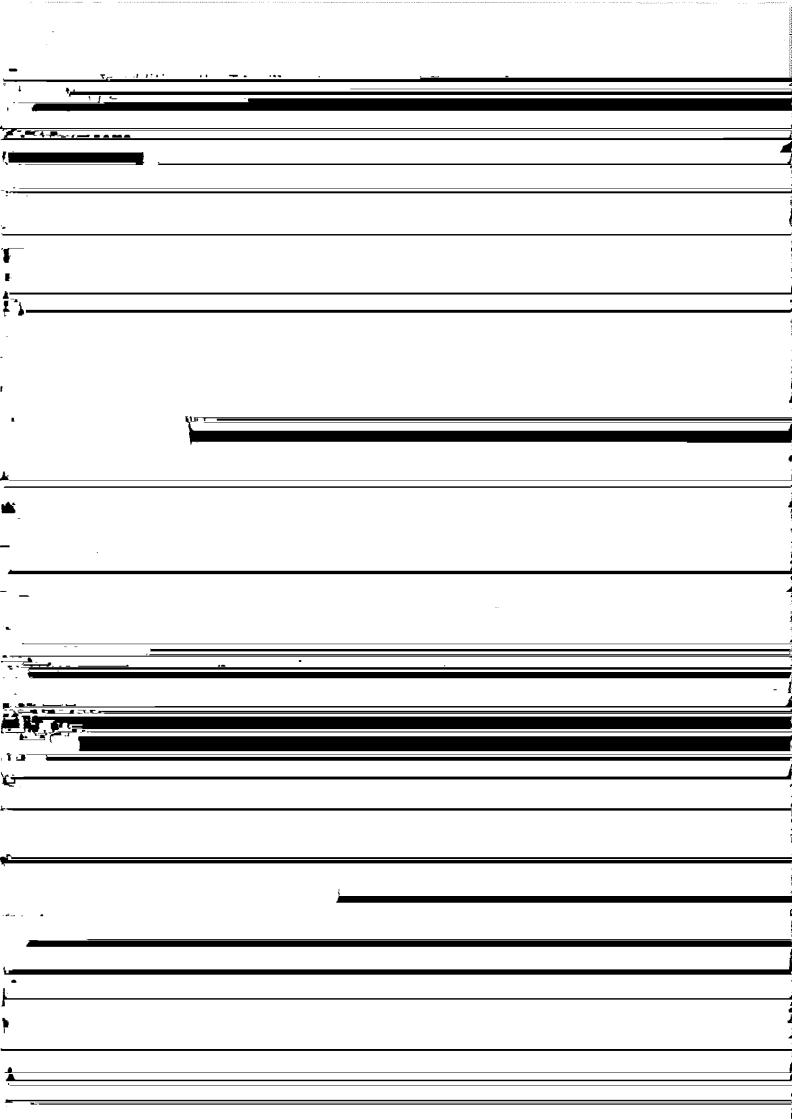
7. <u>Work Plan</u>				Mon	th	•						
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Revision		Χ.										
Implementation works	hop		X									
Pilot Resource Manage	ement Datal	oase										
Define data sets	X											
Set up database		X							-			
Literature review			Х									
Ste Anne MNP Manage	ment Blan	-										
Use/resource/threats			. X	- X	×	х						
Underwater trail	_			• •	X							
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& plan revision	-	-	~				-					
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- 8.	Technical Assistance Budget		
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B.	L. Description	ECU	
1.	Technical Advisor (11 months @ ECU 4,688/mo.)	51,568	
2.	<u>Underwater trails specialist</u> (15 days @ ECU 1157/day)	17,355	
2	TUCH Decises 1 Office 9 NO Technical Services		
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The Technical Advisor (TA) will work closely with the Conservation and National Parks Section (CNP) in implementation of the following activities:

- 1. Technical Tasks
- 1.1 National conservation strategy review: Drawing on IUCN experience in this area, and in full collaboration with CNP, and all other concerned authorities, the TA will review the existing National Conservation Strategy for Seychelles, and will propose necessary revisions.
- 1.2 Pilot resource management database: The TA will design and initiate an appropriate resource management database to store and apply information collected in the MNP planning exercise, in particular s/he will:
  - identify information required for the formulation of MNP management



#### ANNEX 2. PROPOSED MARINE NATIONAL PARK PLANNING PROCESS

#### PROBLEM IDENTIFICATION

DEFINITION OF PARK PURPOSE (determined through consultation with CNP authorities & literature review)

- History of establishment
- Justification
- Goal

INVENTORY OF VALUES (determined through consultation with CNP authorities,

- Survey of natural & scenic resources
- Survey of cultural resources
- Survey of human uses (water-based & beach/land-based)

IDENTIFICATION OF MANAGEMENT ISSUES (determined through consultation with CNP authorities & direct field surveys)

- Threats to uses -
- Resources use conflicts
- Institutional/management deficiencies
- Legislative needs

ISSUE-ACTION ANALYSIS (best undertaken in workshop with all concerned parties)

- Identification and definition of issue specific objectives
- Identification and definition of issue specific actions
- Identification of resource management responsibilities
- Identification of cross-sectoral agreements and collaboration

#### MANAGEMENT PRESCRIPTIONS

AGREEMENT ON MANAGEMENT POLICY (defined in consultation with CNP authorities

# ANNUAL OPERATIONAL PLAN (following defined in consultation with CNP authorities)

- Detailed park operations
- Park maintenance
- Surveillance/Poacher control
- B Descriptment & staff tesising

- Fees & commissions: amount, collection, investment
- Annual budget
- Evaluation & operational plan rollover

#### ANGEX 3 GENERIC MARINE NATIONAL PARK MANAGEMENT PLAN OUTLINE

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EXECUTIVE SUMMARY
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INTRODUCTION

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Nationals

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Information and Interpretation

Community Outreach

Trails Signage

Building Management Capacity

Staffin<del>g</del>

Training

Facilities &\_Equipment

Reporting

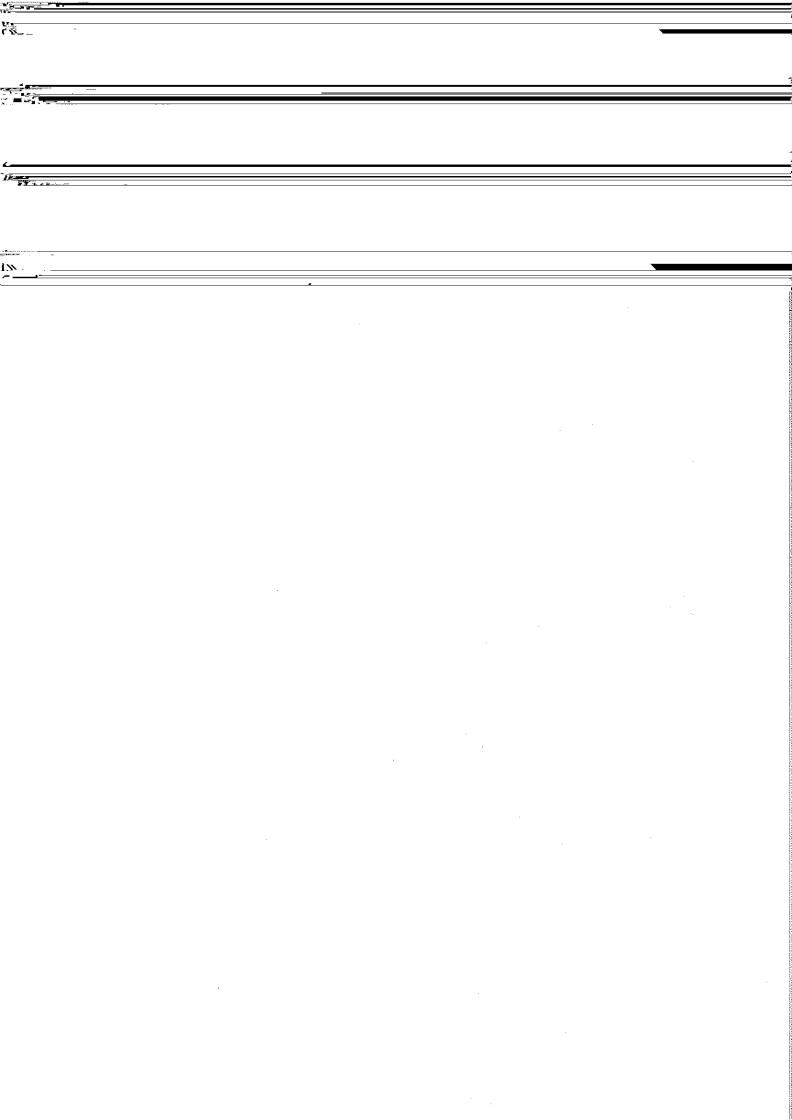
Budget

Surveillance/Poacher Control Plan

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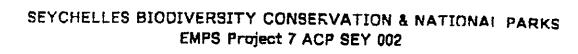
APPENDIX 1. PROPOSED REGULATIONS APPENDIX 2. DEVELOPMENT & OPERATIONAL BUDGETS

APPENDIX 3. DETAILED DESCRIPTION OF AREA, RESOURCES & USES



# **ANNEX D**

MEMORANDUM OF UNDERSTANDING (MOU) BETWEEN IUCNEARO AND CNP, DEPARTMENT OF THE ENVIRONMENT, SEYCHELLES



MEMORANDUM OF UNDERSTANDING CONCERNING PROJECT IMPLEMENTATION

#### BETWEEN

CONSERVATION & NATIONAL PARKS, DEPARTMENT OF ENVIRONMENT &

IUCN EASTERN AFRICA REGIONAL OFFICE

#### BACKGROUND

The IUCN mission, policy and operational mandate are agreed by the IUCN membership at each triennial General Assembly, the latest of which was the 19th General Assembly held in Buenos Aires Argentina in January 1994. The membership has given IUCN a clear message to work, not as a consulting company, but with members and analysis.

EAROMCP Coordinator, and then discussed with the Director General of Environment MFAPE. MFAPE forwarded this approved version of the project document to the European Union (ref. letter ERC/350/27 of 30/09/93).

However, the constraints imposed by lack of staff have necessitated a scaling back of CNP participation in the programme of activities. Consequently, IUCN was requested to modify the project document again to reflect a reduced role to CNP personnel. This revised document (version July 1994 as amended 28/10/94) has been approved by Seprembles (ref. toletax 02/08/94) and the European Union (ref. latter 2022/08/94).

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TH	E ROLE OF IUCN
IU	CN EARO shall:
1.	Drawing upon IUCN's global expertise in national conservation strategies, and marine parks planning and management, provide technical support and expertise to CNP in accordance with the detailed Project Description attached as Annex 3.
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	<ul> <li>reviewing the National Conservation Strategy of Seychelles;</li> </ul>
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	<ul> <li>running a workshop on implementation of national conservation strategies;</li> </ul>
-	preparing management plans for the following protected areas:

Ste Anne Marine National Park
Port Launay Marine National Park

deballad madi <mark>Alas Eswah 46 masah umaka aka aka a</mark> an interim implementation report on Project's activities and achievements spending touthe sourced action plan once outsite three meether.

Provide at least one senior member of CNP to participate in an evaluation of the Project in the eleventh month.

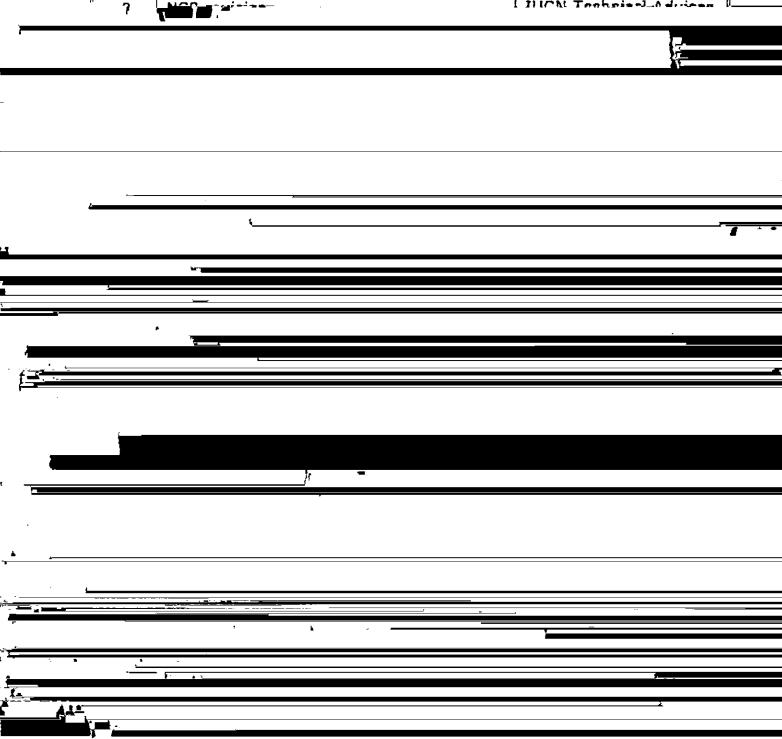
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Where an employee, servant or agent of either party to this Memorandum of Understanding is injured, disabled or killed in the course of his employment

# First Quarter (01/01/95 - 31/03/95) Actions

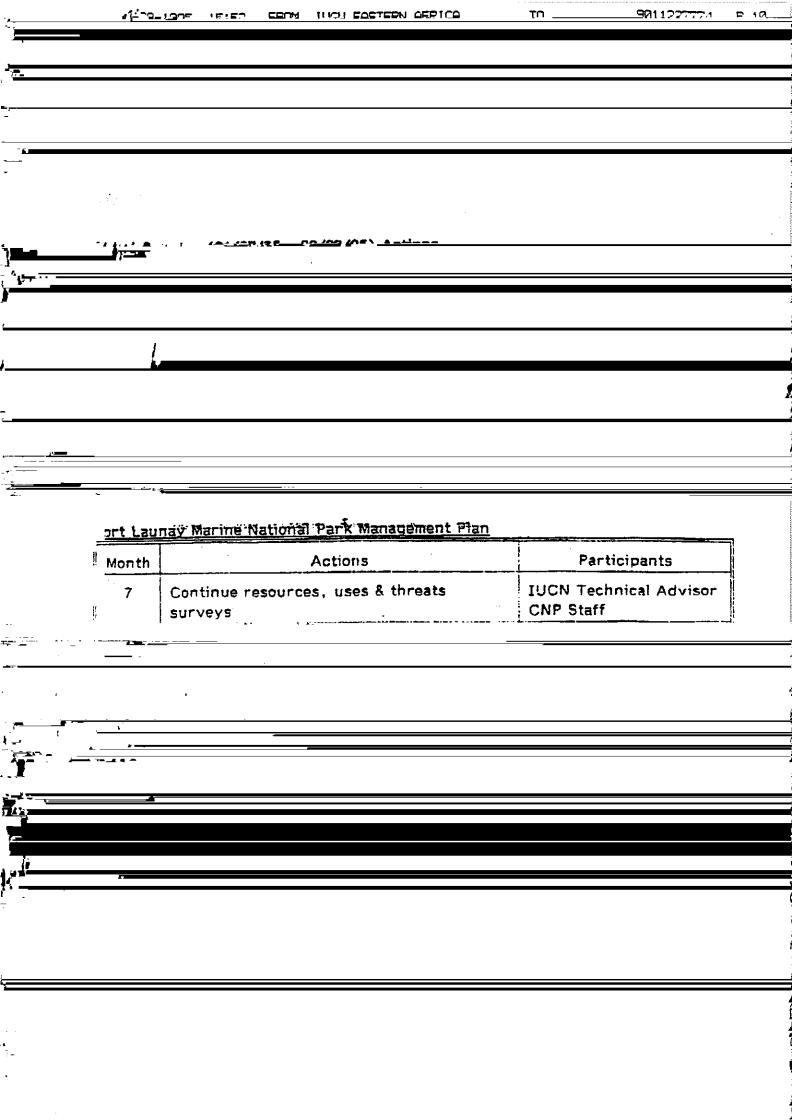
vational Conservation Strategy

Month	Actions	Participants
1-2	NCS review & consultations	IUCN Technical Advisor CNP Staff Relevant government authorities
· _ ·		Other interested parties IUCN EARO/HQ
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# **ANNEX** E

**ENVIRONMENTAL PROTECTION ACT 1994** 

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#### S.L OF 1995

# **ENVIRONMENT PROTECTION ACT, 1994** (Act 9 of 1994)

# **Environment Protection (Biodiversity** Authority) Order, 1995

In exercise of the powers conferred by section 4(2) and (4) of the Environment Protection Act, 1994, the Minister of Foreign Affiars. Planning and Environment hereby makes the following Order - Satisfied and

- This Order may be cited as the Environment Protection Act Citation (Biodiversity Authority) Order, 1995.
  - 2. In this Order -

Interpretation

"Authority" means the Biodiversity Authority constituted under regulation 3;

Chief Executives" means the person acting or discharging the functions of such office in a Ministry.

3. There is hereby constituted the Biodiversity Authority which Constitution of shall be a body corporate.

the Biodiversity Authority

- 4. (1) The Authority shall, for the implementation of the policies and programmes in pursuance of the national objectives on environment protection, be responsible for the conservation of biological diversity in Seychelles.
  - Functions of the Authority
  - (2) In carrying out the functions of the Authority, the Authority-
    - (a) shall carry out the functions conferred on the National Environment Commission by or under the

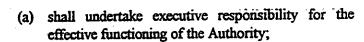
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National Parks and Nature Conservancy Act and in Cap 141 carrying out those functions is vested with all the powers and duties conferred on the Commission by or under that Act;

- (b) shall carry out the activities of any other agencies concerned in the conservation of biological diversity under any written law;
- (c) shall manage and direct development of the Ste. Anne Island in an environmentally integrated fashion and invite private investment for projects approved by the Authority and use facilities on that island in an environmentally technical or scientific manner for the purposes of the Authority;
- (d) shall, at the request of the Minister, manage and direct development of any other island in the manner specified in paragraph (c);
- (e) shall carry out such other functions for the conservation of plants and animals as may be conferred on the Authority by or under any written law;
- may make regulations as the Authority may consider it reasonably necessary for carrying out its functions.
- (3) Where any matter is under the control and supervision of the Authority, no person or authority shall, subject to regulation 7, interfere with or act in such matter contrary to or in disregard of the

... which is experience and have demonstrated interest in 1916 and a surnational parks or in the conservation of biological dimension in Conschalled (2) A Chief Executive of a Ministry referred to in subregulation (1)(a) may nominate a representative of that Ministry to attend any



- (b) shall have supervision over and direction of the day to day affairs of the Authority; and
- (c) shall perform the functions of the Authority.
- (2) The Managing Director shall be a person who is suitably qualified and has working experience in Marine Science, Biology and management and other disciplines relevant to the functions of the Authority.
- (3) On appointment the Managing Director shall be an ex-officio member of the Authority.
- (4) The Authority may employ such persons as are necessary to assist the Managing Director in the performance of the functions of the Authority on terms and conditions and according to the procedures applicable to employees of public bodies.

Directions of the Minister 7. (1) The Minister may give to the Authority directions in writing

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- (4) The Authority shall make to the Republic at such times and in such manner, as the Minister responsible for finance acting after consultation with the Minister may direct, payments of such amounts as may be so directed in or towards the repayment of advances made pursuant to subregulation (3) or of any sums issued in fulfillment of any guarantee given under any Act in respect of any amount borrowed in accordance with subregulation (1) or of interest on any such advances or sums at the rate directed by the Minister responsible for finance.
  - 9. (1) The funds of the Authority shall consist of -

Funds of the

- (a) moneys appropriated by an Appropriation Act and paid to the Authority;
- (b) moneys lawfully charged by the Authority,
- (c) moneys lawfully borrowed by the Authority;
- (d) moneys due on any investment made by the Authority;
- (d) other moneys lawfully received by the Authority for the purposes of the Authority.
- (2) Funds of the Authority may be applied by the Authority -

other obligations of the Authority; and

- (b) in payment of remuneration, fees and allowances payable to its members and staff.
- (3) Moneys of the Authority not immediately required for the purposes of the Authority may be invested -
  - (a) on fixed deposits with one, or more than one, bank;

Provided that the 1st financial year of the Authority shall end on 31st December next following the date of commencement of this Order.

11.(1) The Authority may open and maintain an account or accounts with one, or more than one, bank and shall maintain at all times at least one such account.

Bank accounts

- (2) The Authority shall pay all funds of the Authority into an account maintained under subregulation (1).
- 12.(1) The Authority shall keep proper accounts and records in relation to the accounts and shall prepare, in respect of each financial year of the Authority, statement of accounts in such form as the Minister, acting after consultation with the Minister responsible for finance, may direct.

Accounts and audit

- (2) The accounts and statement of accounts of the Authority shall be audited by an auditor appointed by the Minister acting after consultation with the Minister responsible for finance.
- (3) As soon as the accounts and statement of accounts of the Authority in respect of any financial year of the Authority have been audited pursuant to subregulation (2), the Authority shall send to the Minister and the Minister responsible for finance a copy of the statement together with a copy of any report made by the auditor on that statement or on the accounts of the Authority.

MADE this ...... day of ...... April, 1995

## DANIELLE DE ST. JORRE MINISTER OF FOREIGN AFFAIRS, PLANNING AND ENVIRONMENT

Ref: REGU34.SAM

Draft prepared for the Government of Seychelies - April 4, 1995

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# **ANNEX F**

CONCEPT FOR FOLLOW UP TO EXISTING PHASE

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# BIODIVERSITY CONSERVATION & NATIONAL PARKS PROGRAMME A CONCEPT FOR FOLLOW-UP TO THE EXISTING PHASE

During a discussion in the last month of the Biodiversity Conservation and National Parks project (7/12/95) between the Principal Secretary, Ministry of Foreign Affairs, Planning & Environment (Emmanuel Faure), the Director Conservation & National Parks (John Collie), the IUCN Technical Adviser (Nirmal Shah) and the IUCN Eastern Africa Regional Office Marine Conservation Coordinator (Rodney Salm), the following was agreed:

- The project initiative should not be allowed to stall, but an active effort should be made to ensure follow-up
- The focus for follow-up should be on three discrete activities:
  - completion—of management plans for important protected areas that currently lack them
  - establishment of the Biodiversity Authority
  - further development of a Biodiversity Conservation Strategy
- Short project concepts would be prepared by the IUCN team in conjunction with CNP for submission by the Director to the PS
- The PS would make necessary arrangements to have the concepts formally approved by government, and would then request IUCN to develop full proposals together with CNP
- -The Government of Seychelles and IUCN would together seek donors to support the proposed project activities.

#### 1. - PROTECTED AREA MANAGEMENT PLANS

#### Background

Over the past four years (1991 to 1995) the Conservation and National Parks Section (CNP) of the Division of Environment has made considerable progress in improving management of parks and reserves in Seychelles. Over the last two years, this has included the development and implementation of a management plan for Curieuse Island Marine National Park, development of management plans for Ste Anne, Port Launay and Baie Ternay Marine National Parks, and for the La Veuve-Special Reserve (with technical assistance from IUCN - The World Conservation Union).

All of the four marine parks under direct CNP jurisdiction now have plans designed to focus management on the priority actions and to take it forward to a more adversed.

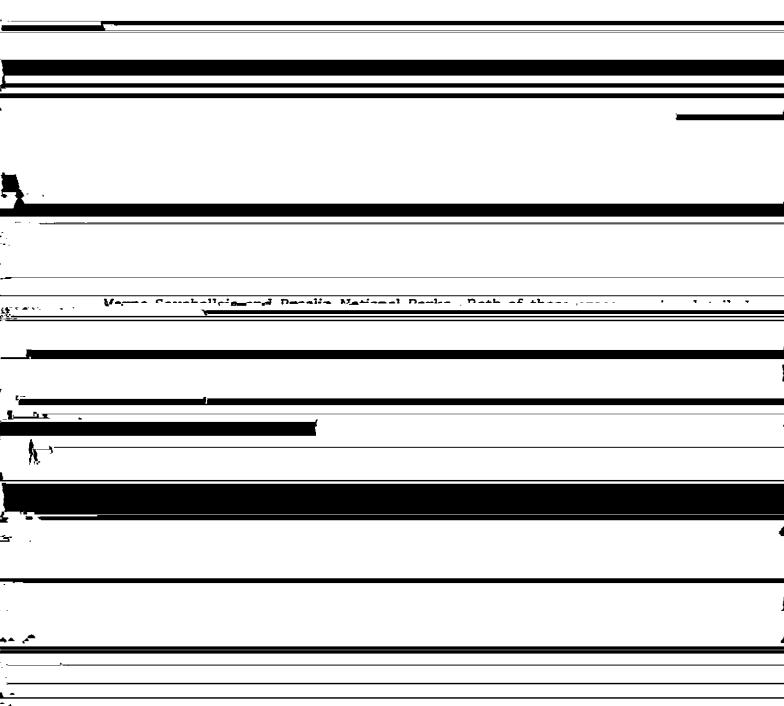
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#### Proposal

It is recommended that management plans be prepared for the Silhouette Marine Park and the Morne Seychellois National Park and Praslin National Park. This will provide CNP or the new Biodiversity Authority (BA) with a good foundation from which to implement management focused on the priority management issues, and on which to base discrete project proposals to support specific management actions.

The following procedure is proposed for continue the current management planning initiative of CNP. Initial focus should be on a synchronous planning exercise for the



studies, resource assessments (including through direct community involvement using participatory rural appraisal techniques), survey and demarcation of boundaries. For this reason, the management planning process will need to be drawn out over at least a 15 month period for Morne Seychellois National Park and 12 months for Praslin National Park to enable development of integrated management plans that reconcile the interests of different sectors with those of the neighbouring communities.

	As a second step, IUCN would develop a proposal together with CNP to obtain funding for a Technical Adviser to the Biodiversity Authority. The Technical Adviser (TA) would be a senior level person with not less than 10 years directly relevant experience who would advise on policy issues concerning the Authority as well as direct technical issues. In particular, the TA will have had direct experience of working with IUCN or	· .
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